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# **Collection and Analysis** of Fire Events (2010-2013) – Extensions in the Database and Applications

**Fire Project Report**





# **Unclassified NEA/CSNI/R(2015)14**



Organisation de Coopération et de Développement Économiques Organisation for Economic Co-operation and Development **16-Dec-2015**

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# **NUCLEAR ENERGY AGENCY COMMITTEE ON THE SAFETY OF NUCLEAR INSTALLATIONS**

**Fire Project Report**

**"Collection and Analysis of Fire Events (2010-2013) - Extensions in the Database and Applications"**

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#### **JT03388380**

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# **ORGANISATION FOR ECONOMIC CO-OPERATION AND DEVELOPMENT**

The OECD is a unique forum where the governments of 34 democracies work together to address the economic, social and environmental challenges of globalisation. The OECD is also at the forefront of efforts to understand and to help governments respond to new developments and concerns, such as corporate governance, the information economy and the challenges of an ageing population. The Organisation provides a setting where governments can compare policy experiences, seek answers to common problems, identify good practice and work to co-ordinate domestic and international policies.

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The mission of the NEA is:

- to assist its member countries in maintaining and further developing, through international co-operation, the scientific, technological and legal bases required for a safe, environmentally friendly and economical use of nuclear energy for peaceful purposes;
- to provide authoritative assessments and to forge common understandings on key issues, as input to government decisions on nuclear energy policy and to broader OECD policy analyses in areas such as energy and sustainable development.

Specific areas of competence of the NEA include the safety and regulation of nuclear activities, radioactive waste management, radiological protection, nuclear science, economic and technical analyses of the nuclear fuel cycle, nuclear law and liability, and public information.

The NEA Data Bank provides nuclear data and computer program services for participating countries. In these and related tasks, the NEA works in close collaboration with the International Atomic Energy Agency in Vienna, with which it has a Co-operation Agreement, as well as with other international organisations in the nuclear field.

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# **THE COMMITTEE ON THE SAFETY OF NUCLEAR INSTALLATIONS**

The NEA Committee on the Safety of Nuclear Installations (CSNI) is an international committee made up of senior scientists and engineers with broad responsibilities for safety technology and research programmes, as well as representatives from regulatory authorities. It was created in 1973 to develop and co-ordinate the activities of the NEA concerning the technical aspects of the design, construction and operation of nuclear installations insofar as they affect the safety of such installations.

The committee's purpose is to foster international co-operation in nuclear safety among NEA member countries. The main tasks of the CSNI are to exchange technical information and to promote collaboration between research, development, engineering and regulatory organisations; to review operating experience and the state of knowledge on selected topics of nuclear safety technology and safety assessment; to initiate and conduct programmes to overcome discrepancies, develop improvements and reach consensus on technical issues; and to promote the co-ordination of work that serves to maintain competence in nuclear safety matters, including the establishment of joint undertakings.

The priority of the committee is on the safety of nuclear installations and the design and construction of new reactors and installations. For advanced reactor designs, the committee provides a forum for improving safety-related knowledge and a vehicle for joint research.

In implementing its programme, the CSNI establishes co-operative mechanisms with the NEA's Committee on Nuclear Regulatory Activities (CNRA), which is responsible for the Agency's programme concerning the regulation, licensing and inspection of nuclear installations with regard to safety. It also cooperates with the other NEA Standing Technical Committees as well as with key international organisations such as the International Atomic Energy Agency (IAEA) on matters of common interest.

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# <span id="page-10-0"></span>**EXECUTIVE SUMMARY**

#### <span id="page-10-1"></span>**Background**

Fire Hazard Analyses (FHA) and Probabilistic Fire Safety Analyses (Fire PSA) have shown that fire may be an important contributor to fault trees leading to core damage and other major plant damage states, particularly for older nuclear power plants (NPP). Yet, realistic modelling of fire scenarios within Fire PSA is difficult due to the scarcity of reliable data for fire analysis.

In an attempt to improve the situation, the Committee on the Safety of Nuclear Installations (CSNI) Working Group on Risk [Assessment](http://www.oecd-nea.org/tools/mandates/index/id/36/lang/en_gb) (WGRISK) (formerly PWG5) established in 1996 a Task Group to review the status and maturity of methods used in fire risk assessment for operating NPP. This group concluded in 2000 that "*The shortage of fire analysis data is one of the major deficiencies in the present fire risk assessment*." Based on these conclusions, several OECD member countries agreed to establish the International Fire Data Exchange Project (OECD FIRE) under the umbrella of the CSNI to encourage multilateral co-operation in the collection and analysis of data related to fire events in NPP. The project was formally launched in January 2003 for a three-year period with nine countries, which was followed by two four-year terms (phase two and phase three) with the addition of three further countries. Phase four started in 2014, and members anticipate that a further term for the project will start in 2016.

# <span id="page-10-2"></span>**Objective of the work**

The objectives of the OECD FIRE Project include the establishment of a framework for multi-national co-operation in sharing event information useful to fire risk assessment. The primary activity was to define the format for collecting fire event experience in a quality assured and consistent database. In the course of the project improvement of fire record event attributes was made to facilitate quantification of fire frequencies and fire risk analysis. The permanent activity is to collect and analyse fire events over the long term so as to better understand such events, their causes, and their prevention. The database thus obtained allows generating qualitative insights into the root causes of fire events which can then be used to derive approaches or mechanisms for their prevention or for mitigating their consequences. Among the applications of the database is the possibility for member countries to establish a mechanism for the efficient feedback of experience gained in connection with fire events, including the development of defences against their occurrence, such as improvements of the existing national as well as international reporting systems and indicators for risk-based inspections.

# <span id="page-10-3"></span>**Description of the work**

Applicable to commercial NPPs only, the OECD FIRE Project exchanges fire events data covering all plant lifetimes with the operational modes including post-commercial operational shutdown phases, but also construction and decommissioning phases. Currently, the database contains 438 fire events, most of them quality assured. The events are from the period from the early 1980s to the end of 2013, with the bulk of the events in the period of the mid-1990s to the end of 2013. Although the reporting of events is not exhaustive, the database meanwhile provides a good platform for first use within Fire PSA as well as for deterministic investigations.

#### <span id="page-10-4"></span>**Results and their significance**

Important observations from the statistical evaluation can be summarised as follows:

With respect to the buildings and rooms or plant areas where fires initiate, the observation from the FIRE Database is that fires are most likely to occur in process rooms and in turbine buildings (about one third each of all events stored in the database), approximately twenty percent of the fires having occurred in process rooms inside a turbine building. This is generally in accordance with observations from international event databases such as IRS and INES. Auxiliary buildings and electrical buildings, as well as rooms for electrical control equipment and switchgear rooms also represent significant locations of fire ignition with contributions of about ten percent or more.

Regarding components of fire initiation, electrical cabinets and transformers provide the highest share with approximately twelve percent each, followed by pumps, turbine generators and cables with more than five percent of all events in the database. Material ignited by hot work and transient materials together make up more than 15 percent of all initial fires; most of these are small incipient fire being quickly extinguished.

With regard to fire detection and suppression, the availability of an adequate amount of suitable fire detectors as well as appropriate and reliable manual fire fighting capabilities is essential. A large majority of the fires in the OECD FIRE Database were confirmed within a very short time period (minutes). Only a small portion (about 2.5 percent) of fires was suppressed by automatically actuated fixed extinguishing systems alone; for more than seventy-five percent of the events, manual fire fighting means were involved in the successful fire suppression. The share of self-extinguished fires and of fires terminated by fire source isolation is also significant. Finally, it has been concluded that events associated with long suppression times are more likely to cause severe fire effects than those with short suppression times, and they are correlated with the need for several attacks by different means of fire suppression.

#### <span id="page-11-0"></span>**Conclusions and recommendations**

The data are still inhomogeneous to some extent due to the differing reporting thresholds and criteria in the project member states. However, the OECD FIRE Database provides qualitative insights into the apparent causes of incipient fires and time dependent fire development. National applications of the database have shown the importance of detailed fire event descriptions providing broader insights beyond the information in the coded fields.

Meanwhile, first applications with respect to Fire PSA are possible; however it will be highly important to collect as many events as possible in the future to enlarge the database through continuous and consistent reporting of events by the project members and to encourage additional OECD member countries to support the OECD FIRE database project for achieving better corroborated data for PSA use. The human factor in the fire event sequence still needs to be investigated in more detail.

The database is considered large enough for use in roughly estimating fire frequencies or, for specific concerns, determining branch point probabilities for generic event trees.

As an outcome of the database project work, one of the main questions which could be answered by the database is whether fire events experienced in a member country are similar to those in other countries. Another question the database is able to answer is: How do the fire events in an NPP of a specific country compare to other countries? For example, if a given country is experiencing a large number of transient fires, the experts from this country may wish to discuss with other countries how they limit those fires. Likewise, if all countries are experiencing common fires such as high energy arcing faults (HEAF), additional international research would be beneficial.

Another question which might be answered by the database is how fires can propagate from the initial fire compartment to other compartments, even if there are protective means available for prevention of fire spreading.

The coding of events has to reflect as far as feasible the needs of the analysts. Therefore the coding guidelines are continuously improved and enhanced to meet these requirements. Improvements in the database structure and a more consistent and exhaustive reporting to the database ensures meanwhile to provide a high level of information.

Data collection is continuing. An average data flow of approximately 30 events per year is expected, as can be extrapolated from the operating experience.

Project members express the hope that this report will encourage additional participation of organisations from other OECD member countries to support the FIRE Database Project.

# <span id="page-14-0"></span>**1. INTRODUCTION AND PROJECT BACKGROUND**

The OECD FIRE Database is one of the four nuclear power plants (NPP) operational events databases currently being developed under the umbrella of the NEA. The need for such a database emerged in the late 1990s when it became evident that the information collected in the IAEA's Incident Reporting System (IRS) could not be used for specific analysis and use in risk assessment. In this respect only dedicated databases can deliver "topic focused" lessons learned as well as quantitative analysis and eventually determination of initiator frequencies.

Fire Hazard Analyses (FHA) and Probabilistic Fire Safety Analyses (Fire PSA) have shown that fire may be an important contributor to fault trees leading to core damage and other major plant damage states, particularly for older NPP. Yet, realistic modelling of fire scenarios for Fire PSA applications is difficult due to the scarcity of reliable data for fire analysis.

In an attempt to improve the situation the CSNI/WGRISK (formerly PWG5) established a Task Group to review the status and maturity of methods used in fire risk assessment for operating nuclear power plants. The Task Group issued a questionnaire in May 1997 to all nuclear power generating OECD countries. The Summary Report [\[1\]](#page-58-1) of this activity was published in March 2000. One of its concluding remarks was as follows:

"The shortage of fire analysis data is one of the major deficiencies in the present fire risk assessment. In order to facilitate the situation, it would be highly important to establish an international fire analysis data bank, similar to that set up by OECD for the CCF data collection and processing system (ICDE/CCF data bank at OECD). Such a data bank would provide fire event data on real fire cases, incipient fires (e.g. smouldering) detected/extinguished before development, dangerous or threatening situations, reliability data on fire protection measures, and the unavailability of fire fighting systems, for example, due to component failures or operational errors."

Based on the above concluding remarks, several OECD member countries agreed to establish the International Fire Data Exchange Project (OECD FIRE). This was to encourage multilateral co-operation in the collection and analysis of data related to fire events in NPP. During its annual meeting in 2000, CSNI formally approved the carrying out of this project. The project was formally launched in January 2003, initially joined by nine countries. At the end of the first term (December 2005), a second term was agreed on. The project was successfully continued with three additional member countries in Phase Two (2006 - 2009) under an agreed set of Terms and Conditions. During this Project Phase, several project members started activities for testing the comprehensiveness of the chosen database format and its applicability. This resulted in valuable improvements in storing and retrieving existing information for specific purposes from the database.

The member countries of Phase Two of the Project and the Operating Agent (OA) agreed to continue this Project in phase three (2010 - 2013) under new Terms and Conditions aimed at achieving reasonable progress in how to apply the database. This involved using the database to answer questions arising in the licensing and in supervisory activities of NPP in member countries that required feedback from fire related operating experience. Other activities were directed at supporting Fire PSA.

The project is currently in the fourth Project Phase  $(2014 - 2015)$  with a change in the Operating Agent. The project is conducted according to an agreed set of Operating Procedure[s \[2\]](#page-58-2). In particular, the responsibilities of the participants and the OA, as well as the funding and the distribution of the database are addressed.

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The project is managed by a Project Review Group composed of National Coordinators (NC) of the currently participating member countries (Canada, Czech Republic, Finland, France, Germany, Japan, Korea, The Netherlands, Spain, Sweden, Switzerland and United States), who have full responsibilities to take decisions for the project. Funding and event data are provided by each country and the OA ensures the quality assurance (QA) and the operation of the database.

Applicable to commercial nuclear power plants only, the OECD FIRE Project exchanges fire events data covering all plant operational modes including construction and decommissioning phases<sup>1</sup>.

Currently, the Database [\[3\]](#page-58-3) contains 438 fire events, the majority of these being quality assured, for the others QA pending. The events at the end of the third phase are from between the early 1980s to 2013, with the bulk of the events in the period between the mid-1990s to the end of 2013. Although the reporting of events is still not exhaustive, the database currently provides a good platform for first use within Fire PSA as well as for deterministic investigations.

Population of the FIRE Database is achieved using a set of coding guidelines [4] developed by the project and inputted by the national coordinators of the member countries. Quality assurance of the data inputted is carried out by the Operating Agent.

<sup>1.</sup> The OECD FIRE Database currently contains a limited number of construction phase fire events and no decommissioning phase events. However, the Database infrastructure is capable of handling the reporting of fire events during these phases.

# <span id="page-16-0"></span>**2. PURPOSE AND SCOPE OF THE PROJECT**

The purpose of the OECD FIRE Project is to provide a platform for multiple countries to collaborate and exchange fire event data and thereby to enhance the knowledge of fire phenomena and in turn improve the quality of risk assessments that require fire related data and knowledge.

Improving the safety of NPP by better accounting for feedback from operating experience and by providing common resources for analytical work in the frame of deterministic and probabilistic assessments is a key objective of the OECD FIRE Project. To meet this objective, the project includes the establishment of a framework for a multi-national co-operation in fire data collection and analysis.

The core objectives of the OECD FIRE Project are:

- To collect fire event experience by international exchange in an appropriate format in a quality assured and consistent database (the "OECD FIRE Database"),
- To collect and analyse fire events over the long term so as to better understand such events and their causes, and to encourage their prevention,
- To generate qualitative insights into the root causes of fire events in order to derive approaches or mechanisms for their prevention and to mitigate their consequences,
- To establish a mechanism for the efficient operational feedback on fire event experience including the development of policies of prevention, such as indicators for risk informed and performance based inspections, and
- To record characteristics of fire events in order to facilitate fire risk analysis, including quantification of fire frequencies.

The database is envisioned to be used to:

- Support model development, validation, etc.,
- Identify all types of events and scenarios for inclusion in PSA models ensuring that all mechanisms are accounted for,
- Support Fire PSA by real data, in particular to evaluate fire occurrence frequencies, and
- Compare fire event data from member states with the accumulated international data collected within the FIRE Database.

The objectives of the OECD FIRE Database have been further extended during Phase Three of the Project to include the following analytical topics:

- Further improving the database by providing additional guidance on the construction of narrative fields including prompting questions and event sequence diagrams,
- Grouping events, e.g. "challenging fires", "potentially challenging fires", etc.,
- Performing trending analysis, e.g. for consolidation of national databases,
- Extending the analysis, e.g. by fire frequency estimation, fire scenario quantification, human performance analysis, fire scenario screening, fire causes and related phenomena, analysis of homogenous event groups, fire brigade response time estimation, HEAF (*h*igh *e*nergy electric *a*rcing *f*aults), fire development, growth rate and spreading.

With emphasis on data validity and data quality, OECD FIRE Coding Guidelines [\[4\]](#page-58-4) have been significantly enhanced (see also Appendix A) for collecting and classifying fire event data to ensure consistent interpretations and applications. The Operating Procedures [\[2\]](#page-58-2) and the Quality Assurance Manual [\[5\]](#page-58-5) complete the project documentation. The task of document adaption to the recent needs of the applicants has been part of Phase Three of the Project (2010 - 2013).

Fire data have been continuously delivered to the OECD FIRE Project within phase three resulting in more than 100 new events being stored and quality assured in the database. The first data collection concerned the observation period from January 1, 2001 to December 31, 2002. The first data collection had the following limited objectives:

- To confirm and, if necessary, improve the design and attributes of the OECD FIRE Database,
- To confirm and, if necessary, improve the coding guidelines against data,
- To test routines for further data collection.

Already since 2004, and based on the feedback from the first years, stable routines for reporting and QA [\[5\]](#page-58-5) are in place.

At the end of Phase One (2003 to 2005), the project was successfully continued with three additional member countries from 2006 to 2009 (Phase Two) under a given set of Terms and Conditions. During Phase Two of the project, several members started activities for testing the comprehensiveness of the chosen format and its applicability resulting in valuable improvements and retrieving existing information for specific purposes from the database. For example, ignition mechanisms have been analysed in Japan in order to understand the ignition mechanisms and to identify potential fire sources for Fire PSA. Another activity in Sweden resulted from a switchgear room fire in a Swedish NPP to resolve the task of making the existing pre-incident planning more effective with respect to emergencies. This planning has to a large extent been created on the basis of the identified and most common types of fires and their relevance checked against "real fire events" from the FIRE Database. German applications were triggered by the more recent nuclear power plant operating experience in the late 2000s resulting in a comprehensive investigation of events such as "fire and explosion" and "filter fires". Results of the first two Project Phases can be found i[n \[6\]](#page-58-6).

One challenge in setting up an international database is to ensure a consistent reporting level between countries in order to capture all events fulfilling the objectives of the project. Regulatory and utilities' reporting levels are different between member countries (e.g., did the fire or did it not affect safety equipment, different duration thresholds, etc.), and, in addition, the reporting criteria may have changed with time. For events from the past, the database includes for reference the evolution with time of reporting levels. For future events, one objective of the first three years phase was to define a project reporting level, which will account for the countries' policies while correctly addressing the technical objectives of the project.

Fire events considered in the OECD FIRE Database are defined as follow[s \[4](#page-58-4)]:

- Any process of combustion characterised by the emission of heat accompanied by (open) flame or smoke or both, or
- Rapid combustion spreading in an uncontrolled manner in time and space.

*Note: This includes incipient fires as well as fully developed fires. Fires shall be included in the database if they are relevant to safety and also if the same type of fire has the potential to be relevant/significant for safety under different boundary conditions (such as different ventilation conditions, other plant operating states (POS), same components affected in other locations, etc.). Explosions not resulting in an open flame shall be excluded.*

# <span id="page-20-0"></span>**3. STRUCTURE OF THE OECD FIRE DATABASE**

### <span id="page-20-1"></span>**3.1 Reported events**

The reporting of fires is limited to nuclear power plants. Fires at other nuclear facilities, such as research reactors, nuclear waste storage facilities, etc., are currently out of the scope. The reporting includes all plant internal fires on-site (inside and outside buildings) as well as plant external fires if these have the potential to impact nuclear safety. The reporting covers fires during all modes of plant operation, including post-commercial shutdown phases and fires during construction and decommissioning.

# <span id="page-20-2"></span>**3.2 Description of OECD FIRE events**

An OECD FIRE event is described by the narrative event description and a number of coded descriptive fields with attributes selectable from predefined menus (see Appendix A and [\[4\]](#page-58-4)). The source of information normally is the narrative event description; the entries in the coded fields are derived from that description. The classification of the fire event through coded attributes provides the possibility to search for and identify specific fire events or groups of such events of interest in the OECD FIRE Database for a wide range of applications.

# <span id="page-20-3"></span>**3.3 Fire event analysis support data**

Fire event analysis requires supporting data that are stored in two database support modules. These are:

• The *Reporting Threshold Module* which defines thresholds for reporting fire events to authorities by the utilities. If collected fire data are to be used for statistical purposes it is essential to know the reporting routines applied in the various countries. Essentially, there are two different reporting threshold levels:

# − **LER level fires:**

The Licensee Event Report (LER) level is normally defined in the technical specifications. Several different definitions exist, depending on member country and date of the fire event. In some member countries a fire event will be reported as a LER if it had affected a safety component. Other LER definitions are based on the duration of the fire.

- − **All fires:** Some OECD FIRE member countries have access to all fire reports. This fact also has to be documented in the reporting threshold module.
- The *fire brigade organisation module* which contains the general description of on-site and offsite fire brigade organisation. Distance between plant and off-site fire brigade stations as well as off-site fire brigade response time are provided. Changes over time in the organisation can be addressed in the database.

# <span id="page-20-4"></span>**3.4 Actual enhancements of the database structure**

In the third Project Phase, the structure of the FIRE Database as provided to the users has been significantly enhanced to enable quick and efficient searches by the analysts. The updated database structure particularly facilitates statistical analysis needed for providing generic fire frequencies for nuclear power plants.

Using in-built query routines a variety of queries can be made based on reactor type, plant operational state (power operation, low power and shutdown, decommissioning), selection of countries, from which events are reported depending on reporting criteria and thresholds, etc. to make the query as meaningful as possible for the task to be performed.

For example, the function '*Search Fire Events*' has been substantially improved and the functions '*Evaluate*' and '*Operation time*s' have been added to the Databa[se \[](#page-58-3)3] (s[ee Figure](#page-21-0) 1).



**Figure 1.**Screenshot of the OECD FIRE Database entry pag[e \[3\]](#page-58-3)

<span id="page-21-0"></span>A screenshot of the most recent database versio[n \[3](#page-58-3)] for event search is shown i[n Figure 2.](#page-23-0) To allow differentiation between fires occurring during power operation, low power and shutdown states including post-commercial shutdown phases, construction and decommissioning activities, associated nuclear phases of the plant lifetime have also been included summarised by reactor type and country.

By means of the '*Search fire events*' function, either the whole database (default) can be used as a basis for the query or already existing subsets generated by earlier queries can be applied as a basis for new queries. Four different types of fields exist:

- Fields permitting the selection of one attribute from a pull down menu;
- Fields permitting the selection of multiple attributes connected by logical '*OR*' within the field; these are '*Operation mode'*, '*Country*', and *'Reactor type*';
- Fields permitting the selection of multiple attributes connected by logical '*AND*' or '*OR*' or '*EX-CLUDE*' within the field;
- Fields permitting text string searches in comments fields.

All fields are connected by logical '*AND'*. The result of any search is displayed on the page '*Search Fire Events*'. The newly added feature '*Create Subset*' allows storing the result in the format used in '*View*  *Fire Events*' by assigning a unique name to the subset. The created subset can then be viewed and further analysed in the '*View Fire Events*' mode. It can be used as a basis for further queries.

With respect to the '*Evaluate*' function, three different analysis modes can be examined:

- Single selection fields and mutually exclusive multiple selections fields (reactor type, country, operation mode),
- Pairs of single selection fields (cross tables),
- Fields in which multiple attributes can be selected.



<span id="page-23-0"></span>**Figure 2.**OECD FIRE Database screenshot for event search, fro[m \[3](#page-58-7)]

The same input form is used for all three options. For each of the three options the evaluation can either be based on the whole data set or on subsets. This is illustrated by two examples. The first example shows the input format for single selection fields or mutually exclusive multiple selections fields. The search for "all ignition mechanisms" provides the following result (se[e Figure 3\)](#page-24-1):



<span id="page-24-1"></span>Figure 3.Result of the query "evaluation of all ignition mechanisms" in the actual OECD FIRE Database version 2013:01 [\[3\]](#page-58-8)

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<span id="page-24-0"></span>As another example, the database screenshot provided i[n Figure 4](#page-25-1) shows the input format for pairs of single selection fields (cross tables) providing the result presented i[n Figure 5.](#page-26-1)



<span id="page-25-1"></span><span id="page-25-0"></span>**Figure 4.**Screenshot of the query on rooms per buildings in the actual OECD FIRE Database version 2013:01 [\[3\]](#page-58-8)

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**Evaluation Results** 



<span id="page-26-1"></span>**Figure 5.**Result of the query on number of selected types of rooms for selected buildings in the actual OECD FIRE Database version 2013:0[1 \[3\]](#page-58-8)

<span id="page-26-0"></span>The *'Observation times*' function provides (see screenshot [in Figure 6](#page-27-2)) anonymised plant operational times for the different OECD member countries, reactor types and the different plant modes, as power operation, low power and shutdown, and decommissioning phase.



<span id="page-27-2"></span><span id="page-27-1"></span><span id="page-27-0"></span>**Figure 6.**Screenshot of search by *'Observation times*' function, fro[m \[3](#page-58-8)]

# **4. RECENT DATABASE APPLICATIONS OF THE PROJECT**

# **4.1 Topical reports**

A number of Topical Reports were initiated in the Third Phase of the Project. One of these has been completed and the others have moved forward into the Fourth Phase defined later.

# <span id="page-28-0"></span>*4.1.1 Topical report on HEAF fire events*

The operating experience from nuclear installations has shown a non-negligible number of reportable events with non-chemical explosions and rapid fires resulting from high energy arcing faults (HEAF) in high voltage equipment such as circuit breakers and switchgears. Such electric arcs have led in some events to partly significant consequences to the environment of these components exceeding typical fire effects. Investigations of this type of events have indicated failures of fire barriers and their elements as well as of fire protection features due to pressure build-up in electric cabinets, transformers and/or compartments.

Due to the high safety significance and importance to nuclear regulators, a Topical Report on "Analysis of High Energy Arcing Fault (HEAF) Fire Events" [\[7\]](#page-58-9) was prepared by an international group of fire specialists from the OECD FIRE Database Project to pool international knowledge and research for examining the phenomena in nuclear power plants.

Items important to safety can be severely damaged by HEAF events so that their intended function may be degraded or lost. Such events can produce an arc blast, lead to significant pressure waves and/or cause high speed metal projectiles all of which may impair or damage systems, structures or components (SSC).

Therefore, the main objectives of the study (resulting in the above mentioned Topical Report [\[7\]](#page-58-9)) were to investigate HEAF fire events in the OECD FIRE Database that resulted in failures of fire barriers and their elements as well as of fire protection features due to pressure build-up in electric cabinets, transformers and/or compartments. In addition, it was examined if HEAF is a common phenomenon at NPP and how HEAF develops, in order to extend the existing knowledge of this particular fire phenomenon. Last but not least it was to be determined if these events provide sufficient insights on HEAF related events to prevent them and to provide a better understanding of their causes.

Although meaningful statistical conclusions could not be obtained due to the small sise of the HEAF event sample, the Topical Report provided the following overall conclusions:

- The 48 HEAF fire events constituted a significant share of more than 10 % of the entire events stored in the OECD FIRE Database.
- The conditional probability of a HEAF event with fire to occur was roughly estimated to be approximately 8 E-03 per reactor year for power operation and 2 E-02 for low power and shutdown states.
- In general, there was nothing conspicuous about the occurrence dates of HEAF induced fire events except events at high voltage transformers, for which the occurrence dates seem to suggest a trend of increasing frequencies of HEAF in the more recent years. This might be attributed to ageing problems of electric insulation materials.
- The dominating contribution to HEAF events with consequential fires comes from transformers, with nearly 30 % from high voltage transformers and approximately 8 % from medium and low voltage transformers. HEAF in high voltage transformers typically lead to the destruction of the transformer and consequentially to massive economic losses. Safety significant consequences have not been observed in the events collected for high voltage transformers. The reason for this seems to be the fact that most of these transformers are located outside of buildings or plant areas relevant to safety. On the other hand, HEAF events in high or medium voltage electrical cabinet have a high potential for impairing nuclear safety.
- With respect to the root causes of the HEAF fire events, technical causes (equipment failures) dominated the root causes.

The results of the Topical Repor[t \[7\]](#page-58-9) created within the FIRE Project resulted in an experimental research project named "Joint Analysis of Arc (JOAN of Arc) Faults - OECD International Testing Programme for High Energy Arc Faults (HEAF)" under the auspices of NEA, which is still ongoing.

More details can be found in [\[7\]](#page-58-9).

# *4.1.2 Topical report on fire specific regulations in FIRE member countries*

Another benefit for the International FIRE Database Project is to provide the member countries a venue to discuss the NPP fire experience from their countries. The corresponding Topical Report is aiming to assemble and consolidate the fire protection and post fire safe shutdown regulations of each member country. Member countries will then be better able to determine how their fire protection regulations compare with other member countries.

Details can be found in [\[8\]](#page-58-10).

# *4.1.3 Topical report on combinations of fires and other events*

A Topical Report on results from the OECD FIRE Database on event combinations of fires with other anticipated events or hazards was initiated with the intent of basing the outcome on the most recently updated version of the Databas[e \[3](#page-58-8)].

Background for this Topical Report was the operating experience from nuclear power plants and other nuclear facilities having indicated that combinations of fires and other anticipated events do occur during the entire lifetime of these facilities. The required function of structures, systems and components (SSC) important to safety may be impaired in case of the occurrence of such event combinations resulting in degradation or even loss of their required functions.

Combinations of hazards, with either a causal relationship or occurring independently but simultaneously, have been investigated in more detail as a lesson learned from the Fukushima Dai-ichi reactor accidents. This was the main reason for systematically investigating combinations of fires and other anticipated events and/or hazards in the FIRE Database. For that purpose, three types of combinations have to be distinguished:

- Fire and consequential event,
- Event and consequential fire, and
- Fire and independent event occurring (nearly) simultaneously.

For each of these event combinations, it has to be systematically checked, which types of internal or external hazards can be correlated to fire events. The general answer to this question is that only internal hazards may occur as a consequence of a plant internal fire, while fires may be induced by several internal or external hazards. As a result, a list of possible combinations has been provided. Only some of these combinations have been observed in the operating experience reported to the OECD FIRE Database up to the time being.

47 out of the in total 438 fire events in the most recent database versio[n \[3](#page-58-8)] have been identified as event combinations of fires and other events representing a contribution of approximately 10 %, which is still rather small but non-negligible. [Figure 7](#page-30-1) shows the share of the different types of event combinations of fire and other events.



<span id="page-30-1"></span><span id="page-30-0"></span>**Figure 7**.Share of the different types of combinations of fires and other events as observed from the OECD FIRE Databas[e \[3\]](#page-58-8)

Details on the 47 event sequences are provided in the Topical Report No. [3 \[9\]](#page-58-11) are being prepared for final discussion and approval by the FIRE Project. Lists of the event combinations identified with details regarding plant operational state, equipment/component where the fire started, fuel, plant area, root causes, fire duration and extinguishing means used are being presented in tables. Moreover, it is intended to address consequences of the events with respect to plant operational state and, as far as possible, good practices to efficiently prevent such types of event combinations in the future will be addressed. Some exemplary event combinations will be outlined in more detail. In addition, already existing national regulations considering event combinations will be provided.

The investigations have provided the result that the number of event combinations of the same type is typically very low, most of the combined event sequences have occurred so far only one, two or four time. There are only two types of causally related event combinations, for which the OECD FIRE Database contains significantly more events: Fires consequential to an explosion constituted the vast majority of event combinations in the 2013 version of the Database [\[3\]](#page-58-8) with 25 events. Ten fire events resulted in internal flooding, mostly due to the necessary fire extinguishing activities. Three event combinations show a domino effect (earthquake resulting in a high energy arcing fault (HEAF) and a consequential fire as well as fire resulting in an explosion and a consequential fire). Combinations of fires and independently occurring hazards were expected to be practically excluded. Nevertheless, such an event combination of a fire and an independently occurring event (flooding) was found in the database underlining that such combinations do occur in reality.

Moreover, the investigation has shown that in the case of several event combinations the plant operational state changed from full power to low power and/or shutdown and in some cases, safety trains were lost during the event sequence.

Regarding the use of the OECD FIRE Database for analysing event combinations in PSA there are still limitations resulting from inconsistencies due to different reporting criteria in the participating member countries. However, the available data provides valuable insights and allow at least probabilistic considerations. More details can be found in [\[9\]](#page-58-11).

# **4.2 PSA Related applications**

# *4.2.1 Fire frequency estimations*

<span id="page-31-0"></span>Fire frequency estimation has been recognised by members of NEA/CSNI WGRISK as well as FIRE Project members (se[e \[10](#page-58-12)]) as an important topic to be addressed by the database project.

Fire frequency estimation was begun in Phase Three of the Project and continues to be ongoing to improve the determination of frequencies from fire event data. In this context, the OECD FIRE Database has been re-structured to provide easier to use and more extensive search capabilities to facilitate the generation of statistical data that are typically needed for Fire PSA as well as for other applications.

To allow differentiation between fires occurring during power operation, low power and shutdown states including post-commercial shutdown phases, construction and decommissioning activities, associated nuclear phases of the plant lifetime have also been included summarised by reactor type and country. Based on the time periods for the different phase of the plant lifetime (called "operating times")

from the beginning of the reporting to the FIRE Database up to the end of the reporting period (actually December 2013), which differs by country and individual plant, it is possible to calculate compartment specific as well as component specific fire occurrence frequencies.

# *Compartment specific fire frequencies*

As an example for the estimation of compartment specific fire occurrence frequencies, the screenshots from the database as given i[n Figure 8](#page-33-1) t[o Figure 11](#page-36-1) show those buildings and compartments currently included in the OECD FIRE Database and the respective numbers of fire occurrences for all PWR (pressurised water reactor) and BWR (boiling water reactor) units respectively for power operation and low power and shutdown states respectively. The corresponding fire occurrence frequencies can be easily determined using the country and reactor type specific operation times for the different phases of the plant life included in the database.

In order to estimate generic compartment specific fire frequencies average numbers of compartments per building have to be known. The average numbers of compartments considered in the examples presented in this report and the correspondingly estimated fire frequencies are shown in [Table 1](#page-37-2) t[o Table](#page-38-2)  [4.](#page-38-2) They are calculated from the data provided by the project participants and are shown together with the calculated estimates of fire frequencies. The collection of this data is highly reliant on member country resources being available and thus at the end of Phase Three of the Project, not all member countries had provided this information.

The country and reactor type specific operation times for full power (FP) and low power and shutdown (LP/SD) states applied so far are shown in the headings of the tables.

In the following, results obtained by queries that strongly utilised the new "*Evaluation'* function of the OECD FIRE Database are presented. The term "*countries reporting all events*" used in this context refers to Czech Republic, Finland, France, and Sweden for pressurised water reactors (PWR) and Finland and Sweden for BWR[. Figure 8](#page-33-1) an[d Figure 9](#page-34-1) show search results on compartment specific occurrences of fire events for selected buildings during power operation (FP, referring to more than 5 % of full power level) and, in comparison, also for low power and shutdown (LPSD) states.

[Table 1](#page-37-2) provides, as an example, the average numbers of selected compartments of selected buildings typically relevant for PSA for PWR plants from countries reporting all events, and the correspondingly estimated fire occurrence frequencies for FP[. Table 2](#page-37-3) provides the analogous information for LPSD. [Figure 10](#page-35-1) and [Figure 11](#page-36-1) provide the same type of information on fire occurrences per selected compartments and buildings for BWR plants in countries reporting all events. The corresponding average compartment numbers for BWRs and the respective fire frequencies are given i[n Table 3](#page-38-3) an[d Table 4](#page-38-2).

These types of figure and tables have already been presented (cf[. \[11](#page-59-1)]) or published (se[e \[12\]](#page-59-2)), but with preliminary information and have updated accordingly after the actual database version [\[3\]](#page-58-8) had been distributed.



<span id="page-33-1"></span><span id="page-33-0"></span>**Figure 8.**Number of fire occurrences in buildings/compartments for PWR at power operation with known average compartment numbers from countries reporting all events (screenshot from the OECD FIRE Databas[e \[3](#page-58-7)])

#### МСR Office Room for ventilations Storage for combustible Diesel generator room Process room Switchgear room Switchyard Staircases and corridors Room for electrical cont Other cable room Other type of room Storage for other waste Workshop Transformer room/bunk **Auxiliary building**  $\overline{2}$  $\,$  1  $\,$  $\vert 1 \vert$ 4  $\overline{2}$ Diesel generator building **Electrical building**  $\overline{\mathbf{3}}$ Independent emergency bu Intake building Other building/area  $1\,$  $\mathbf 1$ Outside the plant (not switc  $\overline{2}$ Reactor building, inside con  $\overline{3}$  $\mathbf{1}$  $\mathbf{1}$ Reactor building, outside cc  $\mathbf{1}$  $\mathbf{1}$ Spent fuel building  $\mathbf 1$  $\mathbf{3}$ Switch yard  $\mathbf{1}$ **Turbine building** 10

<span id="page-34-1"></span><span id="page-34-0"></span>Figure 9.Number of fire occurrences in buildings/compartments for PWR at low power and shutdown with known average compartment numbers from countries reporting all events (screenshot from the OECD FIRE Databas[e \[3](#page-58-7)])

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<span id="page-35-1"></span><span id="page-35-0"></span>Figure 10. Number of fire occurrences in buildings/compartments for BWR at power operation with known average compartment numbers from countries reporting all events (screenshot from the OECD FIRE Databas[e \[3](#page-58-7)])


Figure 11. Number of fire occurrences in buildings/compartments for BWRs at low power and shutdown with known average compartment numbers from countries reporting all events (screenshot from the OECD FIRE Databas[e \[3\]](#page-58-0))





*Remark:* This table covers an operating experience of in total 932 reactor years.

Table 2. Average number of compartments in selected buildings and corresponding fire frequencies for PWR (low power and shutdown operation, countries reporting all events)  $\bar{1}$ 

Compartment type <b>Building</b>	<b>Process</b> rooms	Rooms for electrical control equipment (including main control room)	Rooms for <b>ventilation</b>	Other types of rooms <i>(including)</i> staircases and corridors)	<b>Switchgear</b> rooms	
Turbine Building	45 2.2 E-03 $/a$	8 $\ast$	$- *$	51 $-$ *	$\ast$	
Auxiliary Building	34	4	40	45	9	
	5.9 E-04 $/a$	2.5 E-03 $/a$	2.5 E-04 $/a$	8.9 E-04 $/a$	- *	
Reactor Building	32	16	6	11	12	
	6.2 E-04 $/a$	_ *	3.3 $E-03/a$	$2.7 E-3/a$	$-$ *	
Electrical Building	18	22	9	14	5	
	$-$ *	$-$ *	_ *	_ *	6.0 E-03 $/a$	
$\ast$ no event occurred, therefore no frequency estimate given						

*Remark:* This table covers an operating experience of in total 100 reactor years.





*Remark:* This table covers an operating experience of in total 274 reactor years.

Table 4. Average number of compartments in selected buildings and corresponding fire frequencies for BWR units (low power and shutdown operation, countries reporting all events)  $\ddot{\phantom{a}}$ 

Compartment type <b>Building</b>	<b>Process rooms</b>	Rooms for electrical control equipment (including MCR)	Switchgear rooms		
Turbine Building	70	8	16		
	4.0 E-03 $/a$	2.1 E-03 $/a$	_ *		
Diesel Generator Building	11	12	4		
	1.5 E-03 $/a$	_ *	_ *		
Auxiliary Building	30	16	4		
	1.1 E-03 $/a$	$-$ *	_ *		
Reactor Building	81	18	21		
	$2.0 E-04/a$	_ *	_ *		
Electrical Building	10	18	11		
	$-$ *	1.8 E-03 $/a$	_ *		
∗ no event occurred, therefore no frequency estimate given					

*Remark:* This table covers an operating experience of in total 60 reactor years.

The following observations from Figure 8 to Figure 11 and Table 1 to Table 4 have been made:

Process rooms have been found to have the highest fire occurrence frequency, with nearly one half or even more of the events having started in these rooms. Among them, process rooms in the turbine building are dominant. Except for switchgear rooms the estimated fire frequencies per room and reactor year are significantly lower for PWR type plants than for BWR type ones during full power operation as well as for low power and shutdown phases. For PWR type plants the fire frequencies of switchgear rooms are significantly higher than for other rooms, for BWR type ones switchgear rooms have the lowest fire frequencies, fire occurrence frequencies are the highest in process rooms.

#### *Component specific fire frequencies*

For some selected important components, data on their quantities are available, enabling the analysts to derive generic component specific fire frequencies. An example is given in [Table 5](#page-39-0) for Finland, France, Germany and Sweden as those countries have already provided sufficient information on selected component numbers. The average numbers of the selected components where fires are to be considered according to the Coding Guideline [\[4\],](#page-58-1) as well as the numbers of fires that have occurred at these components and the associated estimated component specific fire frequencies are shown.

<span id="page-39-0"></span>**Table 5.** Average numbers of components, corresponding numbers of fire events and component specific fire occurrence frequencies during all plant operational states for selected components for PWR and BWR type plants in those countries having already provided component numbers



*Remark:*

\* no fire event observed, therefore no frequency estimate

\*\* events at high voltage transformers and turbine generator in the LPSD column occurred during hot stand-by or start-up

In this context, it has to be mentioned that cable specific fire occurrence frequencies are still difficult to estimate due to differences in the approaches used to account for cables across the FIRE member countries.

Using the fire event data reported to the database and described exemplarily above, it is possible to efficiently search event data, if needed differentiated by plant operational state, reactor type, and member country, and generate fire occurrence frequencies for compartments and components. In this way, the OECD FIRE Database is capable of supporting the application of the fire event data within the frame of Fire PSA.

#### *4.2.2 Generic fire event trees*

A key element of performing Fire PSA is the determination of fire induced failure probabilities of components and cables for those fire sources identified as relevant, typically by means of fire event trees. The Fire PSA analyst derives specific fire event trees for all possible fire sequences taking into account plant characteristics (e.g. on-site plant internal or only external fire brigade), the compartment specific situation and boundary conditions (e.g. compartment volume and ventilation conditions), potential fire sources (e.g. location, fuel) and safety targets (e.g. components, cables). Generic event trees are a valuable tool for the analysis, however have to be adapted within a plant specific Fire PSA, e.g. branch points to reflect the plant characteristics, and branch point probabilities needed to be determined by applying plant specific data.

Generic event trees can also be applied for another purpose. A set of standardised generic event trees can be used to describe the main fire specific characteristics of fire events observed from the operating experience (see als[o \[2](#page-58-2)]). In the frame of an ongoing research and development project the following set of generic fire event trees has been developed:

- A time dependent event tree which sub-divides a fire event into different phases (called FET-T),
- An event tree specifically addressing fire detection (called FET-D), and
- An event tree specifically addressing fire suppression (called FET-S).

The set of generic fire event trees characterises all the possibilities of the phases of fire initiation, fire development and propagation as a stochastic process. Each fire event having occurred represents a realisation of this process and can be described by a corresponding sequence number.

The above mentioned set of generic fire event trees can be used to analyse fire events reported to the OECD FIRE Database. For the entity of fire events observed from the operating experience collected from nuclear power plants in FIRE member countries the corresponding sequence numbers of the generic fire event trees can be determined. The triplet of sequence numbers represents an additional attribute of each reported fire event, which can be stored in the database as additional information in the future.

Thereby, real fire incidents are assigned to individual sequences of predetermined generic fire event sequences. This analytical approach is currently being tested and will be implemented in the database during Phase Four of the Project. One result of the ongoing tests of the approach was that a clear picture of both similarities and differences of fire events could be demonstrated. Through the mapped differences additional information could be derived from the fire events. The outcome of the mapping of events also generated a corresponding sequence number for each generic event tree which can also be stored in the OECD FIRE Database. Details can be found i[n \[14](#page-59-0)].

#### *4.2.3 Correlations between suppression time, fire suppression success and severity of consequences*

One characteristic, although not the only one, of fire events with severe consequences is their potential of damaging rooms or plant areas outside compartment where the fire started. Such events are called "severe consequence events" in this section.

#### *Suppression time distribution*

Figure 12 shows the distribution of suppression times for the database subset not containing events with severe consequences and [Figure 13](#page-42-0) the corresponding distribution for the subset with severe consequence events.

In Figure 12, the maximum of the share of events corresponds to the shortest duration and the minimum for the longest duration, with a continuous decline from the maximum to the minimum. The mean value for fire suppression of events with no severe consequences is 37 minutes.

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**Figure 12.** Distribution of fire suppression times for events with no severe consequences, fro[m \[3\]](#page-58-3)

In [Figure 13,](#page-42-0) the minimum is at the shortest suppression time; from there on the distribution is quasi flat with some non-informative undulation. The mean value for suppression of fire events with more severe consequences is 86 minutes.

*Remark:* The numbers do not add up to 438 events, because events with the attribute '*Unknown*' are not included.



**Evaluation Results** 

<span id="page-42-0"></span>**Figure 13.** Distribution of fire suppression times for events with severe consequences, fro[m \[3\]](#page-58-3)

# *Suppression time versus extinguishing systems performance*

[Figure 14](#page-44-0) presents suppression time versus fire extinguishing performance for the database subset not containing events with severe consequences. The column '*Initial attack successful*' is dominant with 173 events. Their distribution is strongly biased towards short suppression times. In contrary, the column '*Several attacks needed'* contains only approximately one fourth of the events with the maximum in the center of the distribution.

[Figure 15](#page-44-1) shows suppression time versus fire extinguishing performance for the subset containing events with severe consequences. Only one fifth of the events are correlated to the attribute '*Initial attack successfu*l\*, whereas nearly 80 % can be found in the column '*Several attacks needed*' with the distribution biased towards the longer suppression times.

*Remark:* The numbers do again not add up to 438 events, because events with the attribute '*Unknown*' are not included.





# <span id="page-44-0"></span>**Figure 14.** Suppression times versus fire extinguishing performance (for events with no severe consequences, fro[m \[3\]](#page-58-3) )

**Evaluation Results** 

# <span id="page-44-1"></span>**Figure 15.** Suppression times versus fire extinguishing performance for events with severe consequences, from [\[3\]](#page-58-3)

# *Fire extinguishing performance*

In [Table 6,](#page-44-2) the performance of fire extinguishing for fire events with no severe consequences is compared to those ones with more severe consequences. For nearly three thirds of the non-severe consequences fires the initial attack was successful, whereas approximately 80 % of those with severe consequences needed several attacks to be successfully suppressed.

<span id="page-44-2"></span>**Table 6.** Fire extinguishing performance for fire events without severe consequences versus severe consequence fire events, from [\[3\]](#page-58-3)





*Remark:* The numbers do again not add up to 438 events, because events with the attribute '*Unknown*' are not included.

All examples presented confirm the existence of significant correlations between severe consequences and long fire suppression times as well as the need for several attacks to extinguish the fire successfully.

Another worthwhile observation is that for events without severe consequences 77 % of the fire were extinguished by manual actions, whereas for the more complex events with severe consequences 88 % of the fires were extinguished by manual actions. This indicates that the flexibility and diversity of the various manual fire fighting means is highly important for a successful control of the more complex and difficult fire scenarios.

# **5. FURTHER NATIONAL APPLICATIONS OF THE DATABASE**

The US NRC is using the OECD FIRE Database to evaluate how U.S. NPP fire events compare with international fire event operating experience. The US NRC Office of Nuclear Regulatory Research (RES) working with the Electric Power and Research Institute (EPRI) under a Memorandum of Understanding (MOU) on fire risk has assembled an updated Fire Events Database for operating U.S. nuclear power plants [\[15\]](#page-59-1). [Figure 16](#page-48-0) shows the percentage of NPP fire events between the updated Fire Events Database (FEDB with operating experience from the U.S.) and the OECD FIRE Database (international operating experience from12 OECD member countries).



<span id="page-48-0"></span>**Figure 16.** Comparison of NPP fire events in the OECD FIRE Database and the updated FEDB from the U.S.

The US NRC RES also compared U.S. NPP fire initiators with those reported in the international OECD FIRE Database as provided i[n Figure 17.](#page-49-0)



**Figure 17.** Fire initiator comparisons international insight

<span id="page-49-0"></span>A coarse review of these two figures indicate that the U.S. NPP operating experience for fire events and fire initiators are consistent with international operating experience.

Radiation and Nuclear Safety Authority of Finland (STUK) has summarised some experiences of transformer fires having occurred in Finland [\[16\]](#page-59-2) and provided a rough comparison of transformer fire frequencies based on the U.S. FEDB dat[a \[15\]](#page-59-1) and OECD FIRE Database in 2010. The transformer yard fire frequencies provided in the report [\[15\]](#page-59-1) were comparable to the survey of transformer fires in the OECD FIRE Database. The number of transformer yard fires being reported in the OECD FIRE Database in 2010 seemed to be adequate for qualitative purposes (23 events were studied), however quantitative analysis would have needed information about number of transformers under consideration in each NPP, which was not available at that time. Information on the amount of burned transformer oil was not provided in the event descriptions and without that information some uncertainty remains in realising the performance of fire fighting measures.

In 2013, STUK carried out a survey of pump fires being reported in the OECD FIRE Database. In total, 26 reported pump fires were studied and only in case of four events other components in addition to the ignited pump were damaged. In some cases the fire affected one safety train, but most of the events can be understood as single failures [\[17\].](#page-59-3) No harmful fire effects were reported outside the fire compartment. Pump fire frequency was not estimated in that survey, because the estimation of average numbers of pumps and numbers of reactor years was still ongoing.

# **6. FUTURE DATABASE APPLICATIONS AND CHALLENGES**

The OECD FIRE Database has become a quality assured tool for evaluating the operating experience from member countries with fire events in nuclear power plants during different plant operational states. It provides qualitative insights into the causes of incipient and fully developed fires as well as valuable information on time dependent fire sequences and development.

The applications of the database so far have shown the significance of a clear and meaningful fire event description which provides broader insights beyond the information in the coded fields when needed.

Although the data are inhomogeneous due to the differing reporting thresholds and criteria in the project member countries, the existing data from the event sequences can be used e.g. as input information for fire modelling to support the model improvement.

It is well known that the quality of a Fire PSA strongly depends on the one hand on careful modelling and, on the other hand, on reliable data; the latter one can and will be achieved by further expanding the OECD FIRE Database supported by a continuous and consistent reporting of events by the project members. Enhancements in this direction are expected from the collection of more event data with additional information suitable for probabilistic analyses.

The positive and negative role of human factor in fire ignition, detection and extinguishing still needs investigations in more detail to generate Fire PSA results with a higher level of confidence. Positive effects of human behaviour for fire extinguishing have already been identified in the existing database, however, with low statistical significance according to the limited number of events, some of them lacking from this type of information. However, quantification with regard to PSA would be useful in the future.

# **6.1 Database consolidation challenges**

In July 2013, the Electric Power Research Institute (EPRI), in co-ordination with the US Nuclear Regulatory Commission´s (NRC) Office of Nuclear Regulatory Research (RES) under a Memorandum of Understanding issued EPRI 1025284 entitled, "The Updated Fire Events Database: Description of Content and Fire Event Classification guidance". This report [\[15\]](#page-59-1) provides a description of the updated and enhanced Fire Events Database (FEDB) and will become the principal source of fire incident data for use in U.S. fire probabilistic risk assessments (FPRAs, equivalent to the term Fire PSA used in Europe) as described in EPRI/NRC-RES Fire PRA Methodology for Nuclear Power Facilities (EPRI report 1011989 and NUREG/CR-6850 [\[18\]](#page-59-4)). It provides a comprehensive and consolidated source of fire incident information for nuclear power plants operating in the United States covering experience from 1990 to 2009. The database classification scheme identifies important attributes of fire incidents to characterise their nature, causal factors, and severity consistent with available data. The database is sufficiently detailed to delineate important plant specific attributes of the incidents to the extent that these details were obtainable.

The updated Fire Events Database (FEDB) includes a total of roughly 2000 fire events at varying severity levels and is intended to capture fire event history up to 2009. These events have been prescreened and severity classifications have been thoroughly reviewed through several NRC audits. In addition to providing more recent data, the updated FEDB has expanded and improved data fields, coding consistency, incident details, data review fields, and reference data source traceability. The improvement is designed to better support several FPRA uses. The project has an additional objective of updating fire ignition frequency trends and bin frequencies. That task is currently under development and should be completed in 2014. Once that task is completed OECD will evaluate the merit of merging the two databases.

There are several challenges associated with potentially merging the OECD FIRE Database and the FEDB. The first of which will be aligning the information into a usable format. The OECD FIRE Database shares similar input fields as the FEDB; however significant work is needed in order to ensure consistency between the two databases. The OECD FIRE Database e.g. generally aligns with the ignition bins found in Chapter 6 of NUREG/CR-685[0 \[18\]](#page-59-4) but it is not a one to one match. Each event in the FEDB database will have to be reviewed in order to assure consistency with the OECD binning methodology and considering the number of events this will not be a trivial task.

Moreover, a large portion of the supplementary information contained within the FEDB database remains proprietary plant information. A brief description of the event will be able to be presented but the supporting documentation will be lost. While the brief description will be satisfactory for the generation of frequencies and suppression data, the supporting documentation is invaluable while attempting to gain insight into the fire event for fields which require interpretation and an understanding of the fire event timeline is a necessity.

In addition to the logistical challenges with merging the OECD FIRE Database and the FEDB, there should be an investigation into the applicability of merging the databases. That is, if the same trends do exist in the FEDB as in the OECD FIRE Database. The FEDB database with approximately 2000 events contains a much larger pool of events than the OECD FIRE Database with actually 438 events. By merging the two databases without performing a sensitivity study, country specific variations may be overwhelmed by the large number of FEDB contributions.

The FEDB events would significantly increase the total number of events which currently make up the OECD FIRE Database and add further evidence to support realistic frequency calculations. The FIRE Project will evaluate the additional data and make recommendations for use during the Phase Four of the Project.

#### **6.2 Challenges regarding component specific fire frequency estimation**

First attempts have been made in the third Project Phase to collect component numbers for components at which fires have occurred. The list of components is given in the OECD FIRE Database Coding Guideline [\[4\]](#page-58-1).

First estimates of component fire frequencies are presented in [Table 5.](#page-39-0) Many of these components are significant contributors to Fire PSA results. Cables, although being important contributors to fire risk, are not included in [Table 5](#page-39-0) because of the differing ways of their recording in the various nuclear power plants (by segments or by length, using a cable management system or not, etc.) and the resulting, still unresolved data collection issues.

The list of components in the database still contains approximately 30 items, such as batteries, electrical cabinets, diesel generators or pumps, for which the average component numbers have to be collected and assessed. This activity is ongoing.

#### **6.3 Further challenges to reduce uncertainties**

In many cases the event descriptions provided in the OECD FIRE Database have no words for conditions inside the compartment, where the fire occurred. For example, information on compartment dimensions, components installed, and amount of combustibles inside the compartment is needed to apply the fire event coding of the database for statistical purposes and to avoid possibly misleading conclusions.

An effort is ongoing to estimate fire frequencies for selected types of compartments based on the average number of such compartments, plant operational years and number of fire events involved. In this case, the average fire frequency is representative for an average compartment; however the average compartment is not specified by any measures. Knowledge on components installed in the compartment as well as floor area and/or volume of the compartment, where the fire occurred, would be useful to better realise what the average conditions represent for given types of compartments. Additional information might be traced from member countries for an important pilot case, e.g. considering fires in switchgear rooms, I&C cabinet rooms, or cable rooms.

The OECD FIRE Database includes coding of fire impact and consequences. The lack of knowledge on components installed in the fire compartment as well as on the amount of combustibles present causes several uncertainties in conclusions. For example, the impact of a pump fire can be coded as loss of single component despite of fire propagation, if the pump is the only component vulnerable to fire in that fire compartment. Similarly, fire impact and consequences should be applied carefully while assessing "other ignition sources" in process rooms, because the conditions in such compartments strongly differ. Additional information may be gained from member countries considering the number of components present inside the process room where the fire occurred, in particular considering events where fire affected only a single component or no damage resulted. Moreover, clarification of the overall amount of oil inside the system or component would be useful, considering fires in the process rooms where oil has been coded as combustible, to better realise the potential of fire propagation and fire impact in such events.

# **7. CONCLUSIONS**

The OECD FIRE Database currently provides a valuable tool for facilitating the use of fire experience of nuclear power plants in the member countries for Fire PSA containing 438 fire events up to the end of 2013, the wide majority of them quality assured. Although the reporting of events is not yet exhaustive according to limitations by different reporting criteria and thresholds in the project member countries, the database provides a good platform for starting the analytical phase.

It is possible to quickly estimate, according to the analytical task to be performed, fire frequencies for different samples of fire events for all plant operational states, different types of reactors, selected sets of countries under consideration of reporting criteria and thresholds in member countries. A variety of applications has already been started making increased use of the newly added enhanced capabilities for interactive queries and evaluation tasks and of the enhanced statistical possibilities.

Data collection is continuing with an average of approximately thirty events to be expected per year. There may be additional data available for the database if a substantial amount of fire events data from the U.S. could be submitted in the future or if additional members with fire events data join the project.

Further extension of the project scope and objectives is possible and is already being discussed in the Phase Four of the OECD FIRE Database Project. An extension of the data collection to data needed in the frame of Fire PSA on fire detection and fire fighting systems and equipment is already envisioned. Collecting data on events inducing a leak of explosive gas (notably hydrogen) may be possible. The potential widened scope also covers extending the database to larger research reactors and other facilities of the nuclear fuel cycle.

#### **8. RECOMMENDATIONS**

As an outcome of the phase three of the OECD FIRE Database Project, some recommendations have been revealed affecting the project itself as well as its use for CSNI and CNRA working groups.

One already identified example of future analysis to be carried out by the project itself is the application of generic event trees within Fire PSA. Generic fire event trees provide a tool for determining fire induced failure probabilities of components including cables for probabilistic analyses. In addition, such event trees can be used for deterministically analysing the main fire specific characteristics of fire events observed from the operating experience. Fire events stored in the OECD FIRE Database shall thereby be assigned to individual sequences of predetermined generic fire event sequences. This analytical approach which has already being tested is intended to be implemented in the database during Phase Four of the FIRE Project.

The project members also recommend re-starting the analyses of apparent causes of fire events in the database for observation of trends and potential issues to be addressed in more detail in the future.

#### **8.1 Feedback to CSNI (WGRISK)**

The recent activities with respect to fire risk analysis and, in particular, PSA performed in OECD member countries in the frame of safety assessment have shown the need for a sound data base from the operating experience with fires. To meet the expectations of the WGRISK, the OECD FIRE Database is intended to serve as a basic instrument for enhancing the existing Fire PSA results and increasing the level of confidence making them more robust.

In its succession plan WGRISK therefore requests that as far as is feasible, meaningful output from the Database Projects to support risk analysis be developed. Although the existing database covers fire events from NPP in 12 member states generally within a period of more than 15 years, it is currently not yet exhaustive and sufficiently consistent for full statistical use. The main reason for this deficiency is the difference in reporting with reporting thresholds of fire events in member countries being different and varying over time. However, a reliable and statistically meaningful database for PSA applications is expected in the future meeting the needs of the analysts in OECD member countries.

# **8.2 Feedback to CNRA (WGIP, WGOE)**

One observation from the operating experience in OECD FIRE member countries is that fires occurring independently or in causal relation with other hazards still may contribute significantly to the overall risk of core damage or radioactive releases. In this context, the importance of carefully analysing fire events in detail was recognised. Moreover, some countries are in the process of introducing significant changes to the inspection process of fire protection programmes specifically related to the use of risk informed inspections in order to assess the impact of fire on safety significant safety systems and components (SSC).

The OECD FIRE Database Project was created with the main objective to examine the operating experience with fire events data on an international basis and to determine, through analysis and trending, potential safety issues related to fires and to systems and facilities designed to cope with fires (e.g., prevention, mitigation, suppression, etc.). Insights can be deduced from fire operating experience feedback to focus the inspection activities on those areas where the fire is considered to be safety significant and the facilities<sup> $\epsilon$ </sup> fire protection programmes need improvements.

In particular, the contents of the OECD FIRE Database provide more suitable information to the analysts than standard databases such as the INES and IRS databases which are not well adapted to the analysis of fire events. The lessons learned from the data collection and analysis in project member countries may be generically used for feedback to other OECD member countries.

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# **APPENDIX A – OECD FIRE CODING GUIDELINE, VERSION OECD FIRE-CG-2013:1**

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OECD-NEA, OECD FIRE national coordinators, project Website (OECD FIRE Work Area), OECD FIRE Archive

# OECD FIRE CODING GUIDELINE (OECD FIRE-CG-2013:1)

# June 2014

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# **OECD FIRE Coding Guideline Revision Summary**



# **1. INTRODUCTION**

Fire Hazard Analysis (FHA) and Probabilistic Fire Safety Analysis (PSA) have shown that fire may be an important risk contributor, especially for older nuclear power plants.

Uncertainties in fire data have resulted in numerous research projects. However, the lack of reliable data, especially for larger fires, makes it difficult to realistically model fire scenarios.

CSNI/PWG5 established a Task Group to review the present status and maturity of methods used in Fire PSA for operating nuclear power plants. The Task Group issued a questionnaire in May 1997 to all nuclear power generating OECD countries. One of the concluding remarks presented in the summary report [NEA/CSNI/R (99)27] was as following:

"The shortage of fire analysis data is one of the major deficiencies in the present Fire PSA. In order to facilitate the situation, it would be highly important to establish an international fire analysis data bank, similar to that set up by OECD for the CCF data collection and processing system (ICDE/CCF data base at OECD). Such a data base would provide fire event data on real fire cases, incipient fires (smouldering etc.) detected/extinguished before development, dangerous or threatening situations, reliability data on fire protection measures, and the unavailability's of fire fighting systems, for example, due to component failures or operational errors."

Based on the above concluding remarks several OECD member countries have agreed to establish the International Fire Data Exchange Project (OECD FIRE) to encourage multilateral co-operation in the collection and analysis of data relating to fire events in nuclear power plants. The objectives of the project are to:

- 9. Record fire event attributes to facilitate quantification of fire frequencies and fire scenarios frequencies;
- 10. Collect and analyse fire events in the long term in order to better understand such events, their causes, and their prevention;
- 11. Generate qualitative insights into the causes of fire events, which can then be used to derive approaches or mechanisms for their prevention or for mitigating their consequences; and
- 12. Establish a mechanism for the efficient feedback of experience gained in connection with fires, including the development of defences against their occurrence, such as indicators for risk-based inspections.

The guide provides instruction how to describe a fire event by use of a narrative description. The guide also defines codes to be used for classifying the event. The narratives and the coding are based on documented references.

The classifications of the fire event by use of codes provide the possibility to search for and identify specific fire events of interest in the OECD FIRE Database. The coding will also form a basis for statistical calculations.

# **2. FIRE EVENT ANALYSIS SUPPORT DATA**

The support data is supposed to be used in the fire data analysis phase. Support data is stored in two database support modules and one separate table "Plant data and table of correspondence". The support modules "Reporting thresholds" and "Fire brigade organisation" are accessible from the general data page in the OECD FIRE DB. The separate table includes following information:

- 1. General data such as, plant code, operator, type of reactor, commercial operation start, etc. The general data is mainly based on the IRS Database.
- 2. Dates for plant specific start of OECD FIRE data collection.
- 3. A table of correspondence for the anonymous OECD Plant code ID

# **2.1 Reporting thresholds**

The reporting threshold module defines reporting thresholds for reporting fire events from the utilities to authorities. The reporting threshold module is a part of the OECD FIRE DB.

The reporting thresholds for fire events vary among member countries. If collected fire data are to be used for statistical purposes it is essential to know the reporting routines applied in the various countries. There are two different reporting threshold levels:

- LER level fires If the reporting to OA only consists of Licensee event reports (LERs), LER definition history has to be known. The LER is normally defined in the technical specifications. Today there exist several different definitions depending on member country and date of the fire event. In some member countries a fire event will be reported as a LER if it had affected a safety component. Other LER definitions are based on the duration of the fire.
- All fires Some OECD FIRE member countries have access to all fire reports. This fact also has to be documented in the OECD FIRE Database threshold history module.

To enter and edit reporting thresholds in the database you have to click the button "Reporting thresholds EDIT" under the "fire event general data" page. The criteria for reporting fires in OECD FIRE participating countries are listed in Appendix A.

#### **2.2 Fire brigade organisation**

The fire brigade organisation module contains the general description of on-site and off-site fire brigade organisation. Distance in kilometres between plant and off-site fire brigade as well as off-site fire brigade response time are also given. Changes over time in the organisation can be addressed in the database.

# **3. DESCRIPTION OF AN OECD FIRE EVENT**

The scope for reporting fires to the OA is limited to nuclear power plants. Fires at research reactors, nuclear waste storage facilities, etc. are excluded. The reporting includes all plant internal fires on-site (inside and outside buildings) as well as plant external fires if these have the potential to impact nuclear safety.

The reporting shall include fires in all operation modes. Also fires during construction and decommissioning shall be reported. The OECD FIRE PRG determines the observation period for which fires are to be reported.

A fire is defined as follows:

- A process of combustion characterised by the emission of heat accompanied by (open) flame or smoke or both,
- Rapid combustion spreading in an uncontrolled manner in time and space.

Note: This includes incipient fires as well as fully developed fires. Fires shall be included in the database if they are relevant to safety and also if the same type of fire has the potential to be relevant/significant for safety under different boundary conditions (such as different ventilation conditions, other plant operating states (POS), same components affected in other locations, etc.). Explosions not resulting in an open flame shall be excluded.

The OECD FIRE event is described in documented references. The database into which it is included is divided into the following major parts:

- 1. Fire event general data
- 2. Description of the fire's initiating course of events
- 3. Description of the fire's continuing course of events such as extinguishing measures etc.
- 4. Description of the fire's consequences on the plant
- 5. References
- 6. Relevance index

Narrative event descriptions as well coded fields are used for the description of the event

#### The **narrative event description** consists of

*Event description*: it begins with a short description or title of the event, followed by a detailed factual description of the fire event, including all relevant circumstances.

*Sequence of events*: it is a structured record of the evolution of the event in form of a bullet list with time and description of the event. The reader should be able to understand how the event developed in time.

*Event interpretation*: it provides further explanations and interpretation, if required.

*Ignition phase comments*: may provide further details and comments on the fire ignition phase.

*Extinguishing phase comments*: may provide further details and comments on the fire extinguishing phase.

Comments on consequences and corrective actions

The entries of the **coded fields** are normally derived from the narrative event description. Coding can also be based on documented references. They are grouped into:

*Ignition phase*: Describes (by use of codes) the initial course of the fire including items such as location of the fire, type of detection, fire loads, ignition mechanism and root cause.

*Extinguishing phase*: This section describes (by use of codes) the course of the event after the fire alarm trigged, type of extinguishing equipment used, who extinguished the fire.

*Consequences*: Heat and smoke influence on plant operation and systems are described (by use of codes). Secondary effects and corrective actions are included.

*References*: References used, and where to find more information on the specific fire event.

The major part of the information asked for in the narratives and coded fields is compulsory information. However, there is information, such as amount of fire load that is time consuming to collect. This type of information is marked as "if available". This information can be collected in a later stage, if necessary, for a limited number of events.

Terms used are listed in the glossary in Appendix B. They are consistent with terms used elsewhere in the literature. If any abbreviations will be used to describe the event, their contents or unabbreviated expressions should be described for avoiding misunderstandings.

#### **3.1 General data**

# *3.1.1 Event title*



# *3.1.2 Registrar*



# *3.1.3 Date and time of detection (YYYY-MM-DD HH:MM)*



# *3.1.4 Date of OECD FIRE event description (YYYY-MM-DD)*



# *3.1.5 Date of OECD FIRE event revision (YYYY-MM-DD)*



# *3.1.6 OECD FIRE event description*

# **Text:**

The text begins with a short description or title of the event, followed by a detailed factual description of the fire event, including relevant circumstances. As the factual event description forms the basis for the event interpretation and the coding it has to be as clear and complete as possible. Below are important items to be described:

- 7 Operational mode (physical parameters; power level (% of full power) RCR coolant pressure and temperature prior to the fire
- 8 Operation mode prior to the fire and after the fire
- 9 Building and type of room where the fire started
- 10 Type of component where the fire started and, if possible, age of component
- 11 Ignition mechanism (Mechanical, electrical, etc.)
- 12 Root cause (the most basic reason for the fire ignition)
- 13 How was the fire detected? What type of detector?
- 14 Fuel properties (quantities and materials)
- 15 Permanently and temporarily available fire loads (information if available)
- 16 Type of fire extinguishing
- 17 Causes for fire protection equipment not activating/failing/not working as intended
- 18 Multiple fires and dependencies
- 19 If the fire spreads to adjacent rooms, specifying the pathway of hot gas propagation
- 20 Influence (impact and/or functionality as well as damage) on equipment due to heat, hot gases and/or smoke; actuated safety functions and occurred radioactive releases; description of spurious actuation, control circuit response to cable damage from fire, instrumentation response and readout on the control panels. Influence on fire barriers (dampers, floor, ceiling, doors)
- 21 Smoke influence on people's movement; smoke influence on main control room habitability
- 22 At what elevation above the base of the fire was heat damage observed? At what radius around the centerline of the fire was damage observed at the base? At what radius around the centerline of the fire was damage observed at the ceiling (information if

available)? Distance between fire source and damaged component (information if available)

- 23 Damage due to secondary effects and cause of secondary effects
- 24 Actions taken by the licensee to prevent the fire event from re-occurring
- 25 HEAF event (if applicable) corresponding to the following definition of HEAF: High Energy Arc Faults (HEAF) are energetic or explosive electrical equipment faults characterised by a rapid release of energy in the form of heat, light, vaporised metal and pressure increase due to high current arcs between energised electrical conductors or between energised electrical components and neutral or ground. HEAF events may also result in projectiles being ejected from the electrical component or cabinet of origin and result in fire.

# *3.1.7 Sequence of events*

# **Text**

This narrative is a structured record of the event in form of a bullet list with time and description of the event. The reader should be able to understand how the event unfolded in time and logic. Short sentences or statements increase clarity. It should be easy to identify the individual occurrences. Below are examples of important occurrences:

- Time of the event
- Time of the alarm
- Time of the physical localisation of the fire
- Time when extinguishing started
- Time when fire was under control
- Time when fire was extinguished

# *3.1.8 Event interpretation*

#### **Text**

Event interpretation or added text by the analyst(s) or (registrar) to clarify parts of the event which are neither clearly described elsewhere in the text fields nor in potentially available references. It is also possible to add reflections made such as:

- Applicability to other operational modes (information if available);
- Safety implications to other plants (information if available).

The interpretation of the event from the safety viewpoint should at least include information such as:

- Initiating event due to the fire events, e.g., SCRAM automatically, Manual Reactor Shutdown, or Transient Initiation etc.;
- Safety significant structures, systems and components (SSCs) affected by the fire event;
- Degradation of safety functions (e.g. degradation of (fire) resistance due to fire but safety function was not impaired. Such degradation can be identified by tests after the fire events.);
- SSCs utilised to bring the plant to a safe operational mode;
- Applicability to other operational modes, if available;
- Safety implication to other plants, if available.

# *3.1.9 Operation mode prior to the event*



# *3.1.10 Confirmation time (HH:MM)*



# *3.1.11 Suppression time (HH:MM)*



# **3.2 Ignition phase**

# *3.2.1 Building where the fire started*




# *3.2.2 Room/Plant area where the fire started*





# *3.2.3 Type of room where the fire started*



#### *3.2.4 Component where the fire started*

The types of components listed below are representatives of components used in risk analysis models. The components can be looked upon as "main components" or a "function". The number of types is therefore limited. Within the component boundaries several sub-components normally can be identified. The coding procedure should follow the examples given below:

- A short circuit in a coil (relay or electronic circuits) inside an electrical cabinet has caused a fire; select code "electrical cabinet" and describe in the narrative description field all specific circumstances.
- A lubrication oil pipe connected to the turbine generator broke and resulted in a turbine hall fire; Select code "turbine generator".















# *3.2.5 Ignition mechanism*



### *3.2.6 Root cause*





# *3.2.7 Type of fire detection*



# *3.2.8 Detector type*





# *3.2.9 Detection system performance*



# *3.2.10 Fuel/Combustibles/Fire loads*





### *3.2.11 Ignition phase comments*

**Text:**

In this text field specific comments concerning the ignition phase can be added such as:

- Reflections made,
- Clarification of coding.

### **3.3 Extinguishing phase**

This section describes the course of the event after the fire alarm has been signalled. The section provides instructions how to describe OECD FIRE event scenarios. The fire's or the smoke's influence on the plant are described in section 3.4

### *3.3.1 Type of extinguishing*

# *3.3.1a Fire extinguishing means used*

Code	Identify the type of fire extinguishing means used for fire suppression. Multiple codes can be selected.
Codes	<b>Definitions</b>
Manual fire fighting	The fire was extinguished by use of e.g. portable fire fighting equipment or by use of water from fire hydrant and/or hose.
Fixed automatic system actuation	fixed extinguishing system/s was/were The actuated automatically (either by the fire detection system or, e.g., for sprinklers, by temperature increase).
Fixed system - manual actuation	The fixed extinguishing system/s was/were actuated manually.
Controlled burn out	An active decision has been made to not directly extinguish the fire.
Fire source isolation	If the fire source is an electrical arc, the fire (arc) can be extinguished by disconnection of electrical power source. Another example for the fire source isolation is the isolation of the oil or hydrogen source.
Self-extinguishing	
Not applicable	
Other means	
Unknown	

*3.3.1b Type of fire extinguishing system/equipment used*







# *3.3.2 Fire extinguishing systems/equipment performance*

### *3.3.2a Fixed fire extinguishing system performance*





# *3.3.2b Portable fire fighting equipment performance*

# *3.3.3 Who extinguished the fire successfully*



### *3.3.4 Fire suppression performance*

### *3.3.4a Manual fire fighting performance*



### *3.3.4b Fire extinguishing performance*



### *3.3.5 Extinguishing phase comments*

### **Text**

In this text field specific comments concerning the extinguish phase can be added such as:

- Reflections made,
- Clarification of coding.

#### **3.4 Functional consequences and corrective actions**

### *3.4.1 Operational mode due to the fire*



### *3.4.2 Fire influence/ fire effects due to heat, hot gases, fire by-products or pressure build-up or due to consequential functional effects on components*

#### *Remarks:*

- 1. Generally, multiple codes have to be selected.
- 2. If the fire is outside of plant buildings the code "Adjacent rooms affected" has to be chosen if adverse effects of the fire have spread beyond the direct vicinity of the origin of fire.
- 3. Each event has to be associated with at least one of the categories highlighted in the table below by bold face print. If nothing is known about the nature of "impacted" or "affected" only the bold faced heading has to be checked, otherwise the applicable sub-headings have to be additionally checked (multiple coding possible).







### *3.4.3 Fire by-products influence*



# *3.4.4 Secondary effects*



# *3.4.5 Impact on safety trains*



## *3.4.6 Corrective actions*



#### *3.4.7 Comments on consequence and corrective actions*

#### **Text:**

In this text field specific comments concerning consequence and corrective actions as well as lessons learned can be added such as:

- Reflections made;
- Feedback for database coding.

### **3.5. References**

Identify references, which have been used to describe the OECD FIRE event.

### *NOTE:* **References are documented in the "table of correspondence – references list" separately from the OECD FIRE DB.**

#### *3.5.1 References*



#### *3.5.2. Registrar*



#### *3.5.3 Date of OECD FIRE event description (YYYY-MM-DD)*



#### *3.5.4 Date of OECD FIRE event revision (YYYY-MM-DD)*



### **3.6. Significance index**

To be implemented in the next CG version

### **APPENDIX A: GLOSSARY OF TECHNICAL TERMS**

#### **Glossary**

This report defines the terminology and abbreviations used in OECD FIRE Project documents. Codes used to classify OECD FIRE events should be defined in the OECD FIRE Coding Guidelines and are therefore omitted in this document. Reference to the source of the definition is given in many cases.

#### **Abbreviations used**

Below abbreviations used in OECD FIRE documents can be found. Codes for classifying the OECD FIRE events are defined in the OECD FIRE Coding Guidelines.

**OA:** Operating Agent

**NC:** National Coordinator

**CG:** OECD FIRE Coding Guideline

**PRG: OECD FIRE Project Review Group** 

**LER:** Licensee Event Report

#### **Terminology and technical terms used for the Project**

Below the terminology specially used for the OECD FIRE Project is provided.

Other technical terms used in the OECD FIRE Project shall use and apply definitions according to NFPA Glossary of Terms (Fire term definitions) [1] and IAEA Safety glossary for terminology used in NPPs [2]. Both documents are available on the OECD FIRE home page. Some terms from [1] and [2] often used in the OECD FIRE Project are also listed below.

- **Classify:** Assignment of key words to a fire event based on OECD narrative descriptions or related references
- **Codes:** In order to make the data searchable and to make it easier to develop statistical conclusions, the data are classified with codes according to the OECD FIRE Coding Guidelines.
- **Coding Guidelines (CG):** The guide provides instruction how to describe a fire event by use of a narrative description. The guide also defines codes to be used for classifying the event.
- **Compulsory information:** Most fields in the database are compulsory, which means that the information should be provided unless either it takes an unreasonable time to retrieve this information or it is unknown.
- **Description fields:** Except for the narrative description fields the database contains a number of description fields, often with predefined codes. Examples of description fields are; "Title of event", "Root cause" and "Detector type".
- **Detect:** (1) Sensing the existence of a fire, especially by a detector from one or more products of the fire, such as smoke, heat, ionised particles, infrared radiation, and the like. (2) The act or process of discovering and locating a fire [1].
- **Explosion:** (1) The sudden conversion of potential chemical energy into kinetic energy with the production and release of gases under pressure, or (2) the release of gas under pressure. These high-pressure gases then do mechanical work such as moving, changing, or shattering nearby materials [1].
- **Fire alarm system:** A system or portion of a combination system consisting of components and circuits arranged to monitor and indicate the status of fire alarm or supervisory signal initiating devices and to initiate appropriate response to these signals [1]
- **Fire compartment**: A building or part of a building comprising one or more rooms or spaces, constructed to prevent the spreading of fire to or from the remainder of the building for a given period of time. A fire compartment is completely surrounded by a fire barrier [2].
- **Fire department:** An organisation providing rescue, fire suppression, and related activities, including emergency medical operations; this includes any public, private, or military organisation engaging in this type of activity [1]
- Fire extinguished: The point in time when there is no longer any abnormal heat or smoke being generated in material that was previously burning [1]
- **Fire frequencies:** The number of occurrences per time unit, at which observed fire events have occurred
- **Fire Hazard Analysis (FHA**)**:** An analysis to evaluate potential fire hazards and appropriate fire protection systems and features to mitigate the effects of fire in any plant location
- **Fire load:** The heat of combustion of the combustibles. The fire load [MJ] is calculated as product of mass of combustibles and corresponding calorific value.
- Fire load density: Summarised fire load [MJ] per floor area [m<sup>2</sup>] of the corresponding room or fire compartment
- **Fire scenarios:** A description of a fire and any factors affecting or affected by it from ignition to extinguishment, including, as appropriate, ignition sources, nature and configuration of the fuel, ventilation characteristics and locations of occupants, condition of the supporting structure, and conditions and status of operating equipment [1]
- **Ignition:** The initiation of combustion evidenced by glow, flame, detonation, or explosion, either sustained or transient. The moment when a fire first occurs [1]
- **Ignition source:** Any item or substance capable of an energy release of type and magnitude sufficient to ignite any flammable mixture of gases or vapours that could occur at the site [1]
- **Incipient fire:** Small or initial phase of fire, which can evolve to a fully developed fire if nothing is done
- Licensee Event Report (LER): Report that the nuclear power plant has to send to the authority to report incidents
- **Member country:** A country member of the OECD
- **Narrative description:** A textual description of the fire event
- **National Coordinator:** Each participant shall nominate one or more national coordinators who shall be responsible for the administration of the OECD FIRE Project within his/her respective country.
- **Observation period:** The period of time for which fire events should be collected
- **OECD FIRE Database:** MS ACCESS<sup>®</sup> database where all events downloaded from the web interface are stored. This database is distributed on a CD to project members.
- **OECD fire event:** Defined in the CG as:
	- − A process of combustion characterised by the emission of heat accompanied by (open) flame or smoke or both
	- − Rapid combustion spreading in an uncontrolled manner in time and space
- **Off-site fire department:** A fire brigade located in a nearby city or village. The fire brigade organisation is independent from the NPP organisation.
- **On-site fire brigade:** A fire brigade located at the NPP site or in the vicinity of the NPP. The fire brigade organisation is often subordinate to the NPP organisation.
- **Operating Agent:** The Operating Agent (OA) operates the databank and verifies that the data from the national coordinators complies with the OECD FIRE Coding Guidelines.
- **Participant:** An organisation that has signed and complies with OECD FIRE Project Terms and **Conditions**
- **Probabilistic Fire Safety Analysis (Fire PSA):** A comprehensive, structured approach to identifying failure scenarios, constituting a conceptual and mathematical tool for deriving numerical estimates of risk [2]
- **Project archive:** All documents and databases generated within the project are stored in the Operating Agent server. All participants of the project can download the documents.
- **Project Review Group:** All national coordinators together constitute the OECD FIRE Project Review Group (PRG).
- **Project website:** The OECD FIRE Project has a website, where all referenced documents generated by the project are available for all participants. The address is **www.nea.fr/download/fire.** The website is password protected. OECD-NEA provides participants with username and password.
- **Reporting routines:**Reporting routines are either routines for reporting between a nuclear power plant and the authority or internal routines for describing and distributing the fire event at the nuclear power plant.
- **Reporting thresholds:** This refers to the incident reporting level between utilities and authorities. What is to be reported is normally defined in the technical specifications (utilities document) as well as when or for which incidents information should be sent to the authorities.
- **Safety component:** Component included in the Final Safety Analysis Report (FSAR)
- **Safety system:** A system important to safety, provided to ensure the safe shutdown of the reactor or the residual heat removal from the core, or to limit the consequences of anticipated operational occurrences and design basis accidents [2]
- **Self-extinguishing fires:** The fire extinguishes by itself without any fire extinguishing efforts.
- **Sequence of events:** A narrative description in form of a bullet list sorted by date and time of action
- **Significant damage:** Nuclear safety is inadmissibly impaired.
- **Suppression:** The sum of all the work done to extinguish a fire from the time of its discovery [1]
- **Technical specification:** Rules that state how the nuclear power plant should be operated
- Web interface: A web-based interface where data should be entered when submitting fire data to the project. The address is **<https://www.nea.fr/fire>**. Username and password can be requested by sending an email to webfire@nea.fr.

#### **References**

- [1] Nuclear Fire Protection Association (NFPA) NFPA 97 Standard Glossary of Terms Relating to Chimneys, Vents, and Heat-Producing Appliances, 2003 Edition (US\$ 27.00)
- [2] International Atomic Energy Agency (IAEA) Safety glossary: Terminology used in nuclear, radiation, radioactive waste and transport safety, Version 1.2, September

### **APPENDIX B: NATIONAL REPORTING LEVELS**

# **Criteria for Reporting Fires in NPP in the OECD FIRE Member Countries**




















## **APPENDIX C: RELEVANCE INDEX DEFINITION**

Relevance Indices are implemented to characterise the quality of fire event reports collected in the OECD FIRE Project.

The rationale to introduce relevance indices is twofold:

- The Operating Agent wants to have a mechanism that allows filtering out issues in the reports for which more information must be sought.
- The user desires to have knowledge of the completeness of the information in the database and of the degree of confidence he can put in the information in the database if he wants to analyse data for various purposes.

The relevance indices essentially are "completeness indices", i.e. they measure how complete and detailed the reported information is and by what kind of references it is supported.

The relevance index grades are to be derived from information in the "event description", "sequence of events", from the fire phase comment fields, and from the respective coded fields, if the latter contain information beyond that in "event description", "sequence of events" and fire phase comment fields. This qualification process requires to examine event descriptions and event sequence descriptions with respect to the six listed items and to assign the appropriate quality index to each of the listed items as part of the database.

The assignment of grades in the database will be made after quality control is completed.

Predefined relevance indices are assigned only to a limited number of important items, for example:

- Total
- Causes of fire (Concerned fields: 3.2.1, 3.2.4, 3.2.5, 3.2.6)
- Fire scenario (Concerned fields: 3.1.7, 3.1.8, 3.1.10, 3.2.7, 3.2.9, 3.2.10, 3.2.11, 3.3.2a, 3.3.2b, 3.3.4, 3.3.5)
- On-site fire brigade response (Concerned fields: 3.1.7, 3.1.8, 3.1.10, 3.1.11, 3.1.12, 3.3.1, 3.3.2b, 3.3.4, 3.3.5)
- Off-site fire brigade response (Concerned fields: 3.1.7, 3.1.8, 3.1.10, 3.1.11, 3.1.12, 3.3.1, 3.3.2b, 3.3.4, 3.3.5)
- Consequences of fire (Concerned fields: 3.1.10, 3.4.1, 3.4.2, 3.4.3, 3.4.4, 3.4.5, 3.4.7)
- Customise the grouping of fields: a software tool is implemented to groups any fields together.

## *Assignment of grades:*

The calculation of the total index is based on the set of all narrative fields and most of the coded fields.

The calculation of the indices 2 through 6 is based on subsets of the indices used for the calculation of 1.

Each index is calculated as the sum of the numerical attributes of its relevant indices.

Three different grades "H" (High), "M" (Medium) and "L"(Low) can be assigned to each narrative and coded field. The corresponding numerical attributes (values) differ for the various fields are defined below.

Note: The narrative fields 3.1.9, 3.2.11, 3.3.5, 3.4.7 have been added after the first events were inputted in the database. Previously only 3.1.7 was available for event description. This explains the different rating system in place. From now on, the system covers all narrative fields.

For events inputted before Sept 2004, the rating system is:

- Narrative field  $3.1.7 : H~30$ , M $~14$ , L $~5$
- Sequence of events field  $3.1.8$  H $\sim$ 10, M $\sim$ 5, L $\sim$ 0
- Coded fields: H~2, M~1. L~0

For events inputted after Sept 2004, the rating system is:

- Narrative field 3.1.7 : H~30, M~14, L~5
- Sequence of events field  $3.1.8$  H $\sim$ 10, M $\sim$ 5, L $\sim$ 0
- Narrative fields 3.1.9, 3.2.11, 3.3.5, 3.4.7: H~4, M~2. L~0
- Coded fields:  $H \sim 2$ ,  $M \sim 1$ .  $L \sim 0$

"H" is assigned to 3.1.7, if this field contains a detailed and complete description that does not necessitate further explanations in other fields.

"M" is assigned to 3.1.7, if the description is complete and detailed, but is distributed over all five narrative fields. Thus, the maximum that can be attained by the narrative fields plus the sequence of events field is 40, regardless of how the information is spread out over the five narrative fields.