

Nuclear Energy Agency





Building a Framework for Post-Nuclear Accident Recovery Preparedness

National-Level Guidance





NEA Workshop on Preparedness for Post-Nuclear Accident Recovery

The Importance of Stakeholder Involvement and Effective Communication for Recovery Preparedness

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Presentation overview

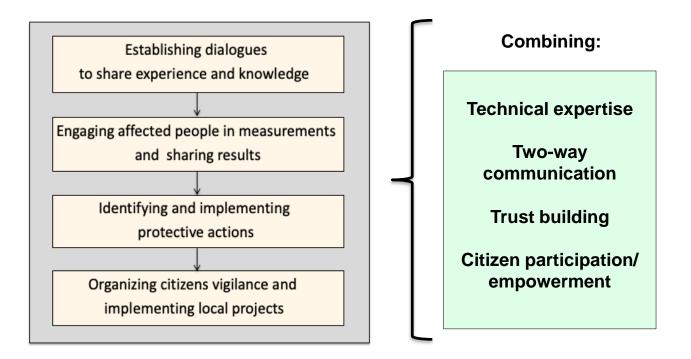
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Introductory remarks

The post-nuclear accident experience of Chernobyl and Fukushima has
demonstrated that the engagement of stakeholders, especially those
affected, based on an effective communication/dialogue with experts,
was instrumental for the success of the recovery process

 In its recent Publication 146 on the protection of persons in the event of a large nuclear accident, ICRP recommends implementing the so-called co-expertise process to engage effectively and with dignity these stakeholders

The co-expertise process (1)



Dialogue, measurements and **local projects** are the three pillars of the co-expertise process

The co-expertise process (2)

- The close cooperation between experts, professionals and local actors makes
 it possible to better understand the local radiological situation, to develop individual
 and collective protection actions within the communities concerned, and to
 improve living and working conditions
- This cooperation favours the development of a practical radiological protection culture among affected people, the restoration of their confidence in radiation measurements, their trust in experts and authorities, as well as their dignity
- The process is an integral part of the practical implementation of the optimisation principle with the involvement of stakeholders as recommended by the Commission in ICRP 103



Dialogue with affected people, Belarus



Dialogue with affected people, Japan



Self-help measurements, Belarus



Self-help measurements, Japan

The key role of dialogue between experts and the affected people

- To bring together various skills and sensibilities and helps to identify the real concerns and expectations of people
- To abolish the duality between the experts and the laymen, i.e. those who know and those who do not know
- To open a space to share freely and openly experiences and for everyone to listen to different view points and opinions on the situation and put her/himself in the shoes of others

The key role of radiation measurements

- To make visible the presence of radioactivity in the direct environment of people
- To allow everyone to understand where, when and how they are exposed and to take control of the situation
- To progressively regain confidence in the information disseminated by the authorities
- To facilitate neighbourhood exchanges and contribute to restoring the quality of the living together in communities
- To exercise the necessary vigilance to live in a territory affected by radioactivity
- To be the foundation of the practical radiological protection culture

The key role of local projects

- Support individual and collective protection in addition to the actions of public authorities
- Promote the development of "citizen vigilance" in relation to the radiological situation within the affected communities
- Contribute to restoring sustainable livelihoods and to improving the well-being of individuals and the quality of living together for communities
- For the people affected, to regain the feeling of personal fulfilment stopped after the accident and look positively towards the future again
- Favour cooperation between affected people and experts, as well as with competent authorities, public and private bodies, which is essential to restore trust

About practical radiological protection culture

Defined as 'the knowledge, know-how and means enabling citizens to make **informed choices and behave wisely** in situations involving potential or actual exposure to ionizing radiation' this culture allows citizens:

- To interpret the results of the measurements of radiation
- To make their own decisions to protect themselves and their loved ones (self help-protection)
- To assess the effectiveness of the protective actions implemented by themselves or by authorities and organisations

In other words, this culture aims to make people as much as possible **autonomous** with respect to radiation

What are the key constituents of the practical radiological protection culture?

- A narrative on the situation faced by the affected people including references on past experience and the history of radiological protection
- A set of values derived from the ethical foundations of the radiological protection system
- A radiation 'alphabet' associated with the measurements carried out to characterize the radiological situation at stake

A key challenge for recovery preparedness

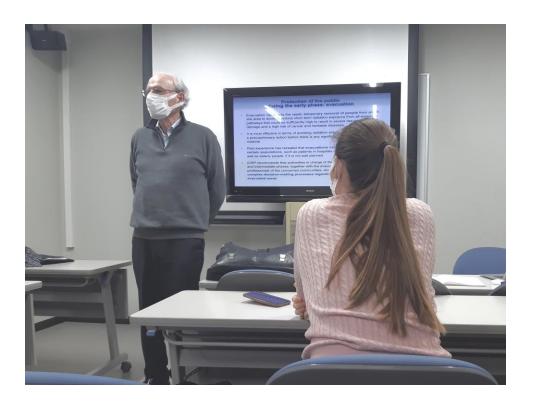
To transfer the practical radiological protection culture among experts, professionals but also the general public through:

- Education at school
- Academic courses
- Training course and field visits
- Practical guides
- Exhibitions and cultural events

Education at school



Academic courses



Training courses and field visits



Initially developed for the Nagasaki **students**, the training course has been transformed in 2019 in an International Training Course **including experts and professionals**

Professor Takamura will say more in his presentation

Developing practical guides with stakeholders



Practical guide for the inhabitants of a territory contaminated by a nuclear accident

The stakeholders:

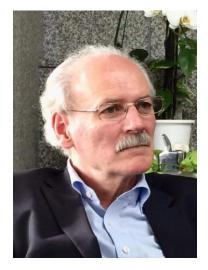
- ASN, Nuclear Safety Authorities
- IRSN, Institute of Radioprotection and Nuclear Safety
- CEPN, Nuclear Protection Evaluation Centre
- ANCCLI, National Association of Local Information Committees and Commissions.
- CLIs, Local Information Committees
- EDA, Environment and alternative development NPO
- Rural families, Rural families NPO
- CLCV, National Association for the Defence of Consumers and Users
- IFFO-RME, French Institute of Major Risks and Environmental Protection Trainers NPO
- Co-steering: ASN-CEPN

Exhibition and cultural events



Concluding remarks

- Past experience has shown that to involve concerned stakeholders in the coexpertise process in order they become autonomous in controlling their exposure and in taking informed decisions about their protection, is feasible and effective
- In order to integrate this experience in the preparation for recovery, RP professionals must acquire, beyond the mastery of radiation risk assessment and management, the necessary expertise concerning:
 - the **experience** of the co-expertise process
 - the ethical values that underpin radiological protection and apply to recovery
- They also need to build their expertise to go beyond traditional risk communication and acquire the skills to dialogue with stakeholders and become facilitators



Jacques Lochard

Thank you for your attention